



June 18, 2002

Mr. Gary W. Smith  
City Clerk  
City of Baytown  
P.O. Box 424  
Baytown, Texas 77522-0424

OR2002-3311

Dear Mr. Smith:

You ask whether certain information is subject to required public disclosure under chapter 552 of the Government Code. Your request was assigned ID# 164493.

The Baytown Police Department (the "department") received a request for three categories of information: (1) "documents concerning the outcome of [a particular] internal affairs investigation," (2) "a copy of the videotape made during the arrest of [a named individual]," and (3) "[a]ll videotapes made of police activity that resulted in complaints to internal affairs" during a specified time period. You claim that the requested information is excepted from disclosure under section 552.101 of the Government Code. We have considered the exception you claim and reviewed the submitted information.

Section 552.101 excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." This section encompasses information protected by other statutes, such as section 143.089(g) of the Local Government Code.<sup>1</sup> Section 143.089 of the Local Government Code provides in pertinent part:

- (a) The director [of the fire fighters' or police officers' civil service] or the director's designee shall maintain a personnel file on each fire fighter and police officer. The personnel file must contain any letter, memorandum, or document relating to:

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<sup>1</sup>You inform us that Baytown has adopted Chapter 143 of the Local Government Code.

....

(2) any misconduct by the fire fighter or police officer if the letter, memorandum, or document is from the employing department and if the misconduct resulted in disciplinary action by the employing department in accordance with this chapter . . . .

....

(g) A fire or police department may maintain a personnel file on a fire fighter or police officer employed by the department for the department's use, but the department may not release any information contained in the department file to any agency or person requesting information relating to a fire fighter or police officer. The department shall refer to the director or the director's designee a person or agency that requests information that is maintained in the fire fighter's or police officer's personnel file.

Thus, section 143.089 of the Local Government Code provides for the creation of two personnel files for police officers and fire fighters: one that must be maintained by the city's civil service director or his designee and another that may be maintained by the city's fire and police departments. Information contained in personnel files maintained by the civil service director in accordance with chapter 143, including all records from the employing police department relating to misconduct by police officers that resulted in disciplinary action, must be released to the public unless the information comes within one of the Public Information Act's (the "Act") exceptions to required public disclosure. However, information that reasonably relates to an officer's employment relationship with the police department and that is contained in a personnel file held by the police department is confidential pursuant to section 143.089(g) and may not be disclosed under the Act. *City of San Antonio v. San Antonio Express-News*, 47 S.W.3d 556 (Tex. App.—San Antonio 2000, no pet.); *City of San Antonio v. Texas Attorney General*, 851 S.W.2d 946, 949 (Tex. App.—Austin 1993, writ denied).

The first and third categories of the request ask for information from the department's internal affairs files. You indicate that the submitted information comes from the department's internal files and inform us that "[t]he information [the requestor] seeks is that which has not been substantiated and has not resulted in disciplinary action." Based on your representations and our review of the submitted information, we conclude that categories one and three of the request ask for information that may properly be maintained in an internal 143.089(g) file and that such information is made confidential by subsection 143.089(g). See Local Gov't Code § 143.089(g); see also *City of San Antonio v. Texas Attorney General*, 851 S.W.2d at 949 (provisions of section 143.089 reflect "a legislative policy against disclosure of unsubstantiated claims of misconduct made against police officers and fire fighters, except with an individual's written consent"). Accordingly,

the department must withhold most of the submitted information under section 552.101 of the Government Code.

We note, however, that the second category of the request asks for “[a] copy of the videotape made during the arrest of [a named individual]” and provides the associated offense number. Unlike the other categories, this portion of the request is not specifically seeking information from the department’s internal personnel files. Instead, it seeks the videotape of a particular arrest. Information that is created and maintained for law enforcement purposes other than an internal affairs investigation is not made confidential merely by placing a copy in an officer’s 143.089(g) file. *See City of San Antonio v. San Antonio Express-News*, 47 S.W.3d 556, 564-65 (Tex. App.—San Antonio 2000, pet. denied). Therefore, the videotape may not be withheld under section 552.101 of the Government Code. As you have made no other arguments as to why this videotape should be withheld, it must be released.

In summary, the department must withhold information responsive to the first and third categories of this request. The videotape sought in the second category of the request must be released.

This letter ruling is limited to the particular records at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other records or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For example, governmental bodies are prohibited from asking the attorney general to reconsider this ruling. Gov’t Code § 552.301(f). If the governmental body wants to challenge this ruling, the governmental body must appeal by filing suit in Travis County within 30 calendar days. *Id.* § 552.324(b). In order to get the full benefit of such an appeal, the governmental body must file suit within 10 calendar days. *Id.* § 552.353(b)(3), (c). If the governmental body does not appeal this ruling and the governmental body does not comply with it, then both the requestor and the attorney general have the right to file suit against the governmental body to enforce this ruling. *Id.* § 552.321(a).

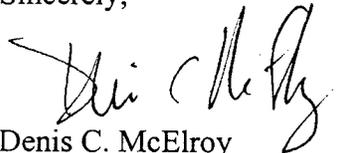
If this ruling requires the governmental body to release all or part of the requested information, the governmental body is responsible for taking the next step. Based on the statute, the attorney general expects that, within 10 calendar days of this ruling, the governmental body will do one of the following three things: 1) release the public records; 2) notify the requestor of the exact day, time, and place that copies of the records will be provided or that the records can be inspected; or 3) notify the requestor of the governmental body’s intent to challenge this letter ruling in court. If the governmental body fails to do one of these three things within 10 calendar days of this ruling, then the requestor should report that failure to the attorney general’s Open Government Hotline, toll free, at 877/673-6839. The requestor may also file a complaint with the district or county attorney. *Id.* § 552.3215(e).

If this ruling requires or permits the governmental body to withhold all or some of the requested information, the requestor can appeal that decision by suing the governmental body. *Id.* § 552.321(a); *Texas Department of Public Safety v. Gilbreath*, 842 S.W.2d 408, 411 (Tex. App.—Austin 1992, no writ).

Please remember that under the Act the release of information triggers certain procedures for costs and charges to the requestor. If records are released in compliance with this ruling, be sure that all charges for the information are at or below the legal amounts. Questions or complaints about over-charging must be directed to Hadassah Schloss at the Texas Building and Procurement Commission at 512/475-2497.

If the governmental body, the requestor, or any other person has questions or comments about this ruling, they may contact our office. We note that a third party may challenge this ruling by filing suit seeking to withhold information from a requestor. Gov't Code § 552.325. Although there is no statutory deadline for contacting us, the attorney general prefers to receive any comments within 10 calendar days of the date of this ruling.

Sincerely,



Denis C. McElroy  
Assistant Attorney General  
Open Records Division

DCM/seg

Ref: ID# 164493

Enc. Submitted documents

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(w/o enclosures)