



ATTORNEY GENERAL OF TEXAS
GREG ABBOTT

December 7, 2007

Ms. Sandra Griffin
Perdue, Brandon, Fielder, Collins, & Mott, L.L.P.
3301 Northland Drive, Suite 505
Austin, Texas 78731

OR2007-16153

Dear Ms. Griffin:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID #296663.

The Menard County Appraisal District (the "district"), which you represent, received two separate requests from the same requestor for (1) copies of the district's 2006 and 2007 commercial ratio studies, including all supporting data used to create each study and (2) any sales data with confirmed prices from sales of commercial property since January 1, 2006. You claim that the requested information is excepted from disclosure under sections 552.101 and 552.148 of the Government Code. We have considered the exceptions you claim and reviewed the submitted representative sample of information.¹

Initially, we note that you have not submitted information responsive to the request for the district's 2006 and 2007 commercial ratio studies. Therefore, to the extent this information exists we assume that it has been released. If such information has not been released, then it must be released at this time. *See* Gov't Code §§ 552.301(a), .302; *see also* Open Records Decision No. 664 (2000) (if governmental body concludes that no exceptions apply to requested information, it must release information as soon as possible).

¹We assume that the representative sample of records submitted to this office is truly representative of the requested records as a whole. *See* Open Records Decision Nos. 499 (1988), 497 (1988). This open records letter does not reach, and therefore does not authorize the withholding of, any other requested records to the extent that those records contain substantially different types of information than that submitted to this office.

Section 552.101 of the Government Code excepts from disclosure “information considered to be confidential by law, either constitutional, statutory, or by judicial decision.” Gov’t Code § 552.101. This section encompasses information protected by other statutes. You contend that Exhibit C is confidential under section 22.27 of the Tax Code. This section states in pertinent part:

(a) Rendition statements, real and personal property reports, attachments to those statements and reports, and other information the owner of property provides to the appraisal office in connection with the appraisal of the property, including income and expense information related to a property filed with an appraisal office and information voluntarily disclosed to an appraisal office or the comptroller about real or personal property sales prices after a promise it will be held confidential, are confidential and not open to public inspection. The statements and reports and the information they contain about specific real or personal property or a specific real or personal property owner and information voluntarily disclosed to an appraisal office about real or personal property sales prices after a promise it will be held confidential may not be disclosed to anyone other than an employee of the appraisal office who appraises property except as authorized by Subsection(b) of this section.

Tax Code § 22.27(a). You have submitted a property transaction survey that appears to have been filled out by a property owner. You provide us no information regarding the circumstances under which this survey was completed. Therefore, to the extent the district obtained this survey under a promise of confidentiality and in connection with the appraisal process, it must be withheld under section 552.101 in conjunction with section 22.27 of the Tax Code. To the extent the survey was not obtained under these conditions, it must be released.

You have also submitted for review a spreadsheet containing commercial sales transaction information that you assert is subject to section 552.148, which provides as follows

(a) Information relating to real property sales prices, descriptions, characteristics, and other related information received from a private entity by the comptroller or the chief appraiser of an appraisal district under Chapter 6, Tax Code, is excepted from the requirements of Section 552.021.

(b) . . . , the property owner or agent may, on request, obtain from the chief appraiser comparable sales data from a reasonable number of sales . . . Information obtained under this subsection:

(1) remains confidential in the possession of the property owner or agent; and

(2) may not be disclosed or used for any purpose except as evidence or argument at the hearing on the protest.

(c) . . . , the property owner . . . may, on request, obtain from the comptroller any information, including confidential information, obtained by the comptroller in connection with the comptroller's finding that is being protested. Confidential information obtained by a property owner, . . . under this subsection:

(1) remains confidential in the possession of the owner, district or agent; and

(2) may not be disclosed to a person who is not authorized to receive or inspect the information.

Gov't Code § 552.148. The legislative history of section 552.148 indicates it was enacted as a result of the issuance of several open records rulings of this office in which we ruled that information provided by Multiple Listing Services to appraisal districts under confidentiality agreements is subject to required public disclosure under the Act. HOUSE COMM. ON STATE AFFAIRS, Bill Analysis, Tex. Comm. Substitute H.B. 2188, 80th Leg., R.S. (2007); *see, e.g.*, Open Records Letter Nos. 2006-07161 (2006), 2006-04628 (2006). Because of these rulings, many multiple listing services stopped providing sales information to appraisal districts. The bill analysis of House Bill 2188 states that the purpose of section 552.148 is to allow the relationships between a multiple listing service and appraisal districts to continue. HOUSE COMM. ON STATE AFFAIRS, Bill Analysis, Tex. Comm. Substitute H.B. 2188, 80th Leg., R.S. (2007). Here, you state that the requested information relates to real property sales prices, descriptions, and characteristics obtained from private entities. You do not inform us, nor does it appear, that the district is authorized to release this information to the requestor. *See* Gov't Code § 552.148(b) (providing property owner or owner's agent access to certain sales data for specified purpose). Based on your representations, we conclude to the extent the information within the spreadsheet was obtained from a multiple listing service or other similar entity, the information is confidential under section 552.148. To the extent this information was not obtained from such an entity, the information is not confidential under section 552.148 of the Government Code and must be released.

Lastly, the district asks whether section 552.148 makes the information confidential or whether the district has the discretion to release the information. We conclude that based on the plain language of the statute and when read as a whole, section 552.148 makes the information confidential and the district may not voluntarily release the information except as provided by section 552.148(b).

In summary, to the extent the district obtained the property survey under a promise of confidentiality and in connection with the appraisal process, it must be withheld under

section 552.101 in conjunction with section 22.27 of the Tax Code. To the extent the survey was not obtained under these conditions, it must be released. Similarly, to the extent that the district received the submitted spreadsheet from a multiple listing service or similar entity, this spreadsheet must be withheld under section 552.148 of the Government Code. To the extent this information was not obtained from such an entity, the information is not confidential under section 552.148 of the Government Code and must be released.

This letter ruling is limited to the particular records at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other records or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For example, governmental bodies are prohibited from asking the attorney general to reconsider this ruling. Gov't Code § 552.301(f). If the governmental body wants to challenge this ruling, the governmental body must file suit in Travis County within 30 calendar days. *Id.* § 552.324(b). In order to get the full benefit of such a challenge, the governmental body must file suit within 10 calendar days. *Id.* § 552.353(b)(3), (c). If the governmental body does not appeal this ruling and the governmental body does not comply with it, then both the requestor and the attorney general have the right to file suit against the governmental body to enforce this ruling. *Id.* § 552.321(a).

If this ruling requires the governmental body to release all or part of the requested information, the governmental body is responsible for taking the next step. Based on the statute, the attorney general expects that, upon receiving this ruling, the governmental body will either release the public records promptly pursuant to section 552.221(a) of the Government Code or file a lawsuit challenging this ruling pursuant to section 552.324 of the Government Code. If the governmental body fails to do one of these things, then the requestor should report that failure to the attorney general's Open Government Hotline, toll free, at (877) 673-6839. The requestor may also file a complaint with the district or county attorney. *Id.* § 552.3215(e).

If this ruling requires or permits the governmental body to withhold all or some of the requested information, the requestor can challenge that decision by suing the governmental body. *Id.* § 552.321(a); *Texas Dep't of Pub. Safety v. Gilbreath*, 842 S.W.2d 408, 411 (Tex. App.—Austin 1992, no writ).

Please remember that under the Act the release of information triggers certain procedures for costs and charges to the requestor. If records are released in compliance with this ruling, be sure that all charges for the information are at or below the legal amounts. Questions or complaints about over-charging must be directed to Hadassah Schloss at the Office of the Attorney General at (512) 475-2497.

If the governmental body, the requestor, or any other person has questions or comments about this ruling, they may contact our office. Although there is no statutory deadline for contacting us, the attorney general prefers to receive any comments within 10 calendar days of the date of this ruling.

Sincerely,

A handwritten signature in cursive script that reads "Reg Hargrove". The signature is written in black ink and is positioned above the typed name.

Reg Hargrove
Assistant Attorney General
Open Records Division

RJH/eeg

Ref: ID# 296663

Enc. Submitted documents

c: Ms. Abbigail Pendergraft
Patrick O'Connor & Associates, L.P.
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(w/o enclosures)