



ATTORNEY GENERAL OF TEXAS  
GREG ABBOTT

May 8, 2009

Ms. Cheryl K. Byles  
Assistant City Attorney  
City of Fort Worth  
1000 Throckmorton Street, Third Floor  
Fort Worth, Texas 76102

OR2009-06182

Dear Ms. Byles:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 342853.

The City of Fort Worth (the "city") received a request for incident report numbers 08-133764, 08-12411, and 08-151085. You indicate that you will rely on a prior ruling from this office, Open Records Letter No. 2009-02641 (2009), and withhold or release the information in report numbers 08-12411, and 08-151085 based upon that ruling. *See* Open Records Decision No. 673 (2001) (so long as law, facts, circumstances on which prior ruling was based have not changed, first type of previous determination exists where requested information is precisely same information as was addressed in prior attorney general ruling, ruling is addressed to same governmental body, and ruling concludes that information is or is not excepted from disclosure). You claim that incident report number 08-133764 is excepted from disclosure under sections 552.101 and 552.108 of the Government Code. We have considered the exceptions you claim and reviewed the submitted information.

Section 552.108 of the Government Code excepts from disclosure "[i]nformation held by a law enforcement agency or prosecutor that deals with the detection, investigation, or prosecution of crime . . . if . . . release of the information would interfere with the detection, investigation, or prosecution of crime[.]" Gov't Code § 552.108(a)(1). A governmental body must reasonably explain how and why section 552.108 is applicable to the information at issue. *See id.* § 552.301(e)(1)(A); *Ex parte Pruitt*, 551 S.W.2d 706 (Tex. 1977). You

inform us, and have provided an affidavit stating, that the submitted information is related to a pending criminal prosecution. Based on your representation, we conclude that section 552.108(a)(1) is applicable in this instance. See *Houston Chronicle Publ'g Co. v. City of Houston*, 531 S.W.2d 177 (Tex. Civ. App.—Houston [14th Dist.] 1975), *writ ref'd n.r.e. per curiam*, 536 S.W.2d 559 (Tex. 1976) (court delineates law enforcement interests that are present in active cases).

Section 552.108 does not except from disclosure “basic information about an arrested person, an arrest, or a crime.” Gov’t Code § 552.108(c). Section 552.108(c) refers to the basic front-page information held to be public in *Houston Chronicle*. See 531 S.W.2d at 186-88. The city must release basic information, including a detailed description of the offense, even if the information does not literally appear on the front page of an offense or arrest report. See Open Records Decision No. 127 at 3-4 (1976) (summarizing types of information deemed public by *Houston Chronicle*).

You seek to withhold some of the basic information in the submitted report under section 552.101 of the Government Code in conjunction with common-law privacy. Section 552.101 excepts from disclosure “information considered to be confidential by law, either constitutional, statutory, or by judicial decision.” Gov’t Code § 552.101. This exception encompasses common-law privacy, which protects information that is highly intimate or embarrassing, such that its release would be highly objectionable to a person of ordinary sensibilities, and of no legitimate public interest. See *Indus. Found. v. Tex. Indus. Accident Bd.*, 540 S.W.2d 668, 685 (Tex. 1976). In Open Records Decision No. 169 (1977), this office concluded that under certain “special circumstances,” common-law privacy will protect information that ordinarily would be subject to public disclosure. *Id.* at 6-7. Such “special circumstances” encompass a very narrow set of situations. *Id.* at 6. They do not include a desire for privacy or “a generalized and speculative fear of harassment or retribution.” *Id.* “Special circumstances” do include situations in which release of the information would likely cause someone to face “an imminent threat of physical danger.” *Id.* We determine whether a request for information presents such “special circumstances” on a case-by-case basis. *Id.* at 7.

In this instance, you seek to withhold information relating to a police officer who was involved in the arrest. You indicate that the officer in question works in an undercover capacity. We understand you to contend that the release of the officer’s name and identification number would compromise his effectiveness as an undercover officer and expose him to potential revenge by individuals whom the officer has previously been involved in arresting and/or convicting. Based on your representations, we conclude that the information that you have highlighted must be withheld from disclosure under section 552.101 of the Government Code in conjunction with common-law privacy. With the exception of that information, basic information must be released. The city may withhold the rest of the submitted information under section 552.108(a)(1) of the Government Code.

This letter ruling is limited to the particular information at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other information or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For more information concerning those rights and responsibilities, please visit our website at [http://www.oag.state.tx.us/open/index\\_orl.php](http://www.oag.state.tx.us/open/index_orl.php), or call the Office of the Attorney General's Open Government Hotline, toll free, at (877) 673-6839. Questions concerning the allowable charges for providing public information under the Act must be directed to the Cost Rules Administrator of the Office of the Attorney General at (512) 475-2497.

Sincerely,



Cindy Nettles  
Assistant Attorney General  
Open Records Division

CN/dls

Ref: ID# 342853

Enc. Submitted documents

c: Requestor  
(w/o enclosures)