



ATTORNEY GENERAL OF TEXAS  
GREG ABBOTT

May 19, 2009

Ms. YuShan Chang  
Assistant City Attorney  
City of Houston, Legal Department  
P.O. Box 368  
Houston, Texas 77001-0368

OR2009-06814

Dear Ms. Chang:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 343621.

The City of Houston (the "city") received a request for "the documents which show the name, address, and telephone number of any individual, business or other entity who or which was issued a red light camera citation and is subject to a late penalty because they did not pay." You claim that portions of the requested information are excepted from disclosure under sections 552.101, 552.130, and 552.136 of the Government Code. We have considered the exceptions you claim and reviewed the submitted representative sample of the requested information.<sup>1</sup>

Section 552.101 of the Government Code excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." Gov't Code § 552.101. Section 552.101 encompasses section 730.013 of the Transportation Code, which provides that, for purposes of chapter 730 of the Transportation Code:

---

<sup>1</sup>We assume that the "representative sample" of records submitted to this office is truly representative of the requested records as a whole. *See* Open Records Decision Nos. 499 (1988), 497 (1988). This open records letter does not reach, and therefore does not authorize the withholding of, any other requested records to the extent that those records contain substantially different types of information than that submitted to this office.

(a) An authorized recipient of personal information may not resell or redisclose the personal information in the identical or a substantially identical format the personal information [sic] was disclosed to the recipient by the applicable agency.

(b) An authorized recipient of personal information may resell or redisclose the information only for a use permitted under Section 730.007.

(c) Any authorized recipient who resells or rediscloses personal information obtained from an agency shall be required by that agency to:

(1) maintain for a period of not less than five years records as to any person or entity receiving that information and the permitted use for which it was obtained; and

(2) provide copies of those records to the agency on request.

(d) A person commits an offense if the person violates this section. An offense under this subsection is a misdemeanor punishable by a fine not to exceed \$25,000.

Transp. Code § 730.013. You state that the city contracts with a third party, American Traffic Solutions (“ATS”), to operate red light cameras at intersections. We understand that the city uses these cameras to photograph the license plates of vehicles that illegally proceed through intersections. You state that ATS then uses the license plate numbers of Texas registered vehicles to obtain additional motor vehicle record information from the Texas Department of Transportation (“TxDOT”). We note that TxDOT is an agency under section 730.003(1) that obtains or compiles motor vehicle records. We further note that the names and addresses of the owners of Texas registered vehicles obtained by ATS from TxDOT are considered personal information under section 730.003(6). *See id.* §730.003(6) (personal information means information that identifies a person, including an individual’s photograph or computerized image, social security number, driver identification number, name, and address, but not zip code, telephone number, or medical or disability information). Accordingly, we find that, by obtaining motor vehicle information from TxDOT to assist the city in carrying out its functions, ATS is an authorized recipient of personal information for purposes of section 730.013. *See id.* § 730.007(a)(2)(A)(ii) (authorized recipient includes a private entity acting on behalf of a government agency in carrying out the agency’s functions).

Based upon your representations and our review of the information at issue, we conclude that, because the names and addresses of owners of Texas registered vehicles were obtained from TxDOT by an authorized recipient, and because this information is in the identical or

substantially identical format that it was received by ATS from TxDOT, the names and addresses, other than zip codes, of owners of Texas registered vehicles are confidential under section 730.013(a) of the Transportation Code. Accordingly, as we have no indication that release of this information would be for a use permitted under section 730.007, we conclude that the city must withhold the names and addresses, other than zip codes, of Texas registered vehicles under section 552.101 of the Government Code.

To the extent that responsive information relates to individuals whose vehicles are registered in states other than Texas, we consider section 2721 of title 18 of the United States Code, which is also encompassed by section 552.101 of the Government Code. Section 2721 provides in pertinent part:

(a) In general.—A State department of motor vehicles, and any officer, employee, or contractor thereof, shall not knowingly disclose or otherwise make available to any person or entity:

(1) personal information, as defined in 18 U.S.C. 2725(3), about any individual obtained by the department in connection with a motor vehicle record, except as provided in subsection (b) of this section; or

(2) highly restricted personal information, as defined in 18 U.S.C. 2725(4), about any individual obtained by the department in connection with a motor vehicle record, without the express consent of the person to whom such information applies, except uses permitted in subsections (b)(1), (b)(4), (b)(6), and (b)(9)[.]

...

(c) Resale or redisclosure.—An authorized recipient of personal information (except a recipient under subsection (b)(11) or (12)) may resell or redisclose the information only for a use permitted under subsection (b) (but not for uses under subsection (b)(11) or (12)). . . . Any authorized recipient (except a recipient under subsection (b)(11)) that resells or rediscloses personal information covered by this chapter must keep for a period of 5 years records identifying each person or entity that receives information and the permitted purpose for which the information will be used and must make such records available to the motor vehicle department upon request.

*See* 18 U.S.C. § 2721(a), (c). Responsive information consisting of the names and addresses of owners of vehicles registered in states other than Texas is considered personal information for purposes of section 2725(3). *See id.* § 2725(3) (personal information means information that identifies a person, including an individual's photograph, social security number, driver identification number, name, address, but not the 5-digit zip code, telephone number, and

medical or disability information). We understand that ATS uses the license plate numbers obtained from the red light cameras to procure additional motor vehicle record information from other states' equivalents to TxDOT. Thus, we conclude that, by obtaining motor vehicle information from other state agencies to assist the city in carrying out its functions, ATS is an authorized recipient of personal information for purposes of section 2721(c). *See id.* § 2721(b)(1) (providing that personal information may be disclosed by a state department of motor vehicles to any entity acting on behalf of a Federal, State, or local agency in carrying out its functions). Therefore, to the extent responsive information was obtained from a state department of motor vehicles by an authorized recipient, any such information is confidential under federal law. As we have no indication that release of this information would be for a use permitted under section 2721(b), we conclude that, to the extent responsive information was obtained from a state department of motor vehicles by an authorized recipient, the city must withhold the names and addresses, other than zip codes, of owners of vehicles registered in states other than Texas under section 552.101 of the Government Code in conjunction with section 2721(c) of title 18 of the United States Code.

The responsive information also contains license plate numbers obtained directly by the red light cameras. This information is subject to section 552.130 of the Government Code, which excepts from disclosure "information [that] relates to . . . a motor vehicle title or registration issued by an agency of this state[.]" Gov't Code § 552.130(a)(2). We thus conclude that the city must withhold the Texas license plate numbers you have marked pursuant to section 552.130.<sup>2</sup>

Finally, you claim that the personal identification numbers ("PIN's") contained within the responsive information are subject to section 552.136 of the Government Code, which states that "[n]otwithstanding any other provision of [the Act], a credit card, debit card, charge card, or access device number that is collected, assembled, or maintained by or for a governmental body is confidential." *Id.* § 552.136(b). *See id.* § 552.136(a) (defining "access device"). You state that the PIN's at issue are access device numbers because they "are used to access an individual's account and transfer funds to pay off the Notice of Violation." Based on this argument and our review, we agree that the city must withhold the marked PIN's under section 552.136 of the Government Code.

In summary, the city must: (1) withhold the names and addresses, other than zip codes, of owners of Texas registered vehicles you have marked under section 552.101 of the Government Code in conjunction with section 730.004 of the Transportation Code; (2) withhold the names and addresses, other than zip codes, of owners of vehicles registered in states other than Texas you have marked under section 552.101 in conjunction with section 2721 of title 18 of the United States Code, to the extent that such information was obtained from a state department of motor vehicles by an authorized recipient; (3) withhold

---

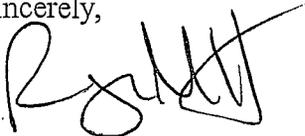
<sup>2</sup>We note that section 552.130 applies only to Texas license plate numbers; the city must release license plate numbers of vehicles registered in states other than Texas.

the Texas license plate numbers you have marked under section 552.130 of the Government Code; (4) withhold the personal identification numbers you have marked under section 552.136 of the Government Code; and (5) release the remainder of the information at issue.

This letter ruling is limited to the particular information at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other information or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For more information concerning those rights and responsibilities, please visit our website at [http://www.oag.state.tx.us/open/index\\_orl.php](http://www.oag.state.tx.us/open/index_orl.php), or call the Office of the Attorney General's Open Government Hotline, toll free, at (877) 673-6839. Questions concerning the allowable charges for providing public information under the Act must be directed to the Cost Rules Administrator of the Office of the Attorney General at (512) 475-2497.

Sincerely,



Ryan T. Mitchell  
Assistant Attorney General  
Open Records Division

RTM/cc

Ref: ID# 343621

Enc. Submitted documents

cc: Requestor  
(w/o enclosures)