



KEN PAXTON
ATTORNEY GENERAL OF TEXAS

July 12, 2016

Ms. Elizabeth Dorsey
Assistant District Attorney
Waller County
645 12th Street
Hempstead, Texas 77445

OR2016-15761

Dear Ms. Dorsey:

You ask whether certain information is subject to required public disclosure under the Public Information Act (the "Act"), chapter 552 of the Government Code. Your request was assigned ID# 619574.

The Waller County Jail (the "county") received a request for information pertaining to a named inmate's account. The county claims the requested information is excepted from disclosure under section 552.101 of the Government Code. We have considered the claimed exception and reviewed the submitted information.¹

Section 552.101 of the Government Code excepts from disclosure "information considered to be confidential by law, either constitutional, statutory, or by judicial decision." Gov't Code § 552.101. Section 552.101 encompasses the doctrine of common-law privacy, which protects information that is (1) highly intimate or embarrassing, the publication of which would be highly objectionable to a reasonable person, and (2) not of legitimate concern to the public. *Indus. Found. v. Tex. Indus. Accident Bd.*, 540 S.W.2d 668, 685 (Tex. 1976). To demonstrate the applicability of common-law privacy, both prongs of this test must be

¹We note the county did not comply with the requirements of section 552.301 of the Government Code. See Gov't Code § 552.301(e). Nevertheless, section 552.101 of the Government Code is a mandatory exception that can provide a compelling reason to overcome the presumption of openness caused by a failure to comply with section 552.301. See *id.* §§ 552.007, .302. Thus, we will consider the claim of the county under that section.

satisfied. *Id.* at 681-82. In Open Records Decision No. 396 (1983), we considered whether financial records relating to inmate trust accounts and financial transactions with the commissary of the county jail were protected by common-law privacy. *See* ORD 396. We reasoned “the sheriff acts merely in the capacity of trustee for the inmates” in such transactions, and determined such information is protected under common-law privacy as background financial information under the standard of Open Records Decision No. 373 (1983). *Id.* at 1. We concluded there is not a sufficient legitimate public interest with regard to such information to overcome the inmate’s common-law right to privacy about the inmate’s financial affairs. *Id.* at 1-2. Upon review, we agree the submitted information satisfies the standard articulated by the Texas Supreme Court in *Industrial Foundation*. Accordingly, the county must withhold the submitted information under section 552.101 of the Government Code in conjunction with common-law privacy.

This letter ruling is limited to the particular information at issue in this request and limited to the facts as presented to us; therefore, this ruling must not be relied upon as a previous determination regarding any other information or any other circumstances.

This ruling triggers important deadlines regarding the rights and responsibilities of the governmental body and of the requestor. For more information concerning those rights and responsibilities, please visit our website at http://www.texasattorneygeneral.gov/open/orl_ruling_info.shtml, or call the Office of the Attorney General’s Open Government Hotline, toll free, at (877) 673-6839. Questions concerning the allowable charges for providing public information under the Act may be directed to the Office of the Attorney General, toll free, at (888) 672-6787.

Sincerely,



James L. Coggeshall
Assistant Attorney General
Open Records Division

JLC/eb

Ref: ID# 619574

Enc. Submitted documents

c: Requestor
(w/o enclosures)