# KEN PAXTON



# **Hybrid or In-Person Meetings**

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Opinion Committee

## Let's Talk: Presentation Topics

- Open Meetings Act rules to follow as meetings transition from virtual to hybrid to in-person settings
- Steps governmental bodies can take to promote safety
- ▶ Legal considerations for when COVID-19 Disaster Proclamation or the suspension of certain Open Meetings Act rules are no longer in effect

- Physical Aspects Gubernatorial executive orders and local orders regarding occupancy, facial coverings, other public health mandates
- Legal Aspects
  - Governor's COVID-19 Disaster Proclamation
  - Governor's temporary suspension of some Open Meetings Act provisions
- Where to Look
  - Legislative Reference Library website, <u>www.lrl.texas.gov</u>
  - Local government website



### Legislative Reference Library website

- www.lrl.texas.gov
- Governor Statements on COVID-19





### **Governor Statements on COVID-19**



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189 result(s) [ Author= Keyword= COVID ]

	Date	Session	Title	Author	Туре
	10/01/2020	86th R.S.	Suspending certain statutes concerning the November 3, 2020 elections	Greg Abbott General p	roclamation
	09/25/2020	86th R.S.	Governor Abbott announces over \$171 million in CARES [Coronavirus Aid, Relief, and Economic Security] Act funding for rental assistance, Texas Eviction Diversion Program	Greg Abbott Other	
	09/17/2020	86th R.S.	Governor Abbott expands capacity for certain services in Texas, announces guidance for nursing home, long-term care visitations (summary of Executive Orders GA-30 and GA-31)	Greg Abbott Other	
	09/17/2020	86th R.S.	Executive Order GA-31 Relating to hospital capacity during the COVID-19 disaster	Greg Abbott Executive	order
	09/17/2020	86th R.S.	Executive Order GA-30 Relating to the continued response to the COVID-19 disastered in the covid-19 di	r Greg Abbott Executive	order
	09/07/2020	86th R.S.	Renewing the declaration stating that the novel coronavirus (COVID-19) poses an imminent threat of disaster for all counties in Texas	Greg Abbott General p	roclamation
	08/21/2020	86th R.S.	Governor Apport statement on federal approval for Loct Wagos Assistance funds	Greg Abbott Other	
	08/20/2020	86th R.S.	<u>Governor Abbott announces procurement of over 1 million devices, WiFi hotspots</u> <u>through Operation Connectivity</u>	Greg Abbott Other	

- Suspensions in effect until terminated by the Office of the Governor, or until March 13, 2020 disaster declaration is lifted or expires
- Provisions temporarily suspended to extent necessary to allow telephonic or videoconferencing meetings and avoid congregate setting in physical locations
- If officials not holding telephonic or videoconferencing meeting, all open-meeting requirements apply

### **Modified Attendance = Modified Rules**

- Virtual > Hybrid > In-Person
- If some percentage of meeting attendance relies on telephonic or videoconferencing technology to promote safety due to COVID-19 Disaster, Governor's modified Open Meetings Act rules apply
- Examples of various configurations
  - 25%, 50%, 75%
  - 100%



## In Hybrid Mode, Fairness is Key

- Extra effort required when participants not similarly situated
- Examples
  - Time limits for public comment period
  - Mode of address for public comment period
  - Audio quality with facial coverings
  - Same agenda packets made available
- "Even as the State of Texas takes precautionary measures to contain the spread of COVID-19, we also have a responsibility to maintain government transparency." – Governor Abbott

- Open Meetings Act addresses right of governmental body to "adopt reasonable rules" in connection with public's right to address the governmental body and record its meetings – Tex. Gov't Code §§ 551.007(c), .023(b)
- Governor has urged "state and local officials to do their part to mitigate the spread of COVID-19"
- Executive orders and local orders may require certain practices

## **Practical Suggestions to Promote Safety**

- Performing temperature checks prior to admission
- Providing hand sanitizer at various locations
- Controlling ingress/egress
- Requiring social distancing and installing physical reminders
- Requiring facial coverings
- Sanitizing microphones between speakers
- Having governmental body model safe behavior



## One Step Forward, Two Steps Back

- Moving between virtual and hybrid meeting formats may fluctuate depending on local health conditions
- Key to maintaining access for the public is keeping them informed and providing avenues for participation
- Consider including hyperlink in electronic meetings notices to continuously-updated webpage containing latest information regarding meeting capacity

- Governor's Disaster Declaration or temporary Open
   Meetings Act rule suspensions will be lifted at some point
- Going forward, governmental bodies would follow all regular Open Meetings Act provisions
- Meetings already posted but not yet held could be negatively impacted because of differences in posting requirements

- Under Governor's modified Open Meetings Act rules:
  - Governmental bodies may dispense with physical posting requirements
  - Location of meeting is the remote access connection information
  - Videoconferencing meetings may dispense with physical location requirements
- Under normal Open Meetings Act rules:
  - Law requires physical posting
  - Location of meeting is a physical setting
  - Videoconferencing meetings must include a physical locations

### **Prevent Mid-Air Madness**

- Pay attention to COVID-19 disaster proclamation expiration date and plan ahead
- If meeting is scheduled to take place beyond the known disaster declaration period, consider notice modifications:
  - Including contingency plans for physical location
  - If applicable, including any information a regular videoconferencing meeting notice would have required
  - Complying with physical posting requirements
- If too many uncertainties to post all-purpose notice, meeting may need to be rescheduled



### **Bottom Line – Maintain Best Practices**

- Safety first
- COVID-19 Disaster does not change governmental body's responsibility to maintain government transparency
- Questions?
  - TOMA Response Hotline (888) 672-6787
  - Email at TOMA@oag.texas.gov