

THE ATTORNEY GENERAL

OF TEXAS

AUSTIN, TEXAS 78711

CRAWFORD C. MARTIN ATTORNEY GENERAL

January 21, 1970

Affirmed by M_ 872

Honorable William B. Mobley, Jr. District Attorney 105th Judicial District Nueces County Courthouse Corpus Christi, Texas 78401

Opinion No. M-560

Re: Right of District Attorney to retain 10% of civil penalties collected by suits under Article 7621d-1, V.C.S., where he represents the Texas Parks and Wildlife Department under said Texas Water Quality Act.

Dear Mr. Mobley:

You have requested our opinion as to whether your office can retain 10% of the civil penalties collected by you in direct suits brought on behalf of the Parks and Wildlife Department under the Texas Water Quality Act (Chapter 760, Acts of the 61st Leg., R.S., page 2248). Your request states:

> "To what extent, if any does Sec. 4.04(e) of the 1969 Amendment to Tex.Civ. Stats. Art. 7621d-1 (Vernon's Tex. Sess. Law Sv. Vol. 5, Chap. 760, p. 2248) accomplish a repeal by implication of the provisions codified in Vernon's Ann. Tex. Code Crim. Proc. 1965, Vol. 5, p. 677, Art. 1007."

If you, as District Attorney have any right to retain such money, it must be done pursuant to Article 1007, Vernon's Code of Criminal Procedure. This is an 1879 law which reads as follows. Honorable Willaim B. Mobley, Jr. page 2 (M-560)

"The district or county attorney shall be entitled to ten per cent of all fines, forfeitures or moneys collected for the State or county, <u>upon judgments recovered by him</u>; and the clerk of the court in which said judgments are rendered shall be entitled to five per cent of the amount of said judgments, to be paid out of the amount when collected. Acts 1879, p. 133." (Emphasis Added.)

The pertinent sections of the Texas Water Quality Act authorizing Texas Parks and Wildlife Department to initiate a direct suit by you to abate water pollution read as follows:

"(b) Whenever it appears that a violation or à threat of violation of any provision of Section 4.01 of this Act or any rule, regulation, permit, or other order of the board has occurred or is occurring that affects aquatic life or wildlife, the Parks and Wildlife Department, in the same manner as the board, may cause suit to be instituted in a district court for injunctive relief or civil penalties, or both, as authorized in Subsection (a) of Section 4.02 of this Act, against the person who committed or is committing, or is threatening to commit, the violation. The suit shall be brought in the name of the State of Texas through the county attorney or the district attorney, as appropriate, of the county where the defendant resides or in the county where the violation or threat of violation occurs.

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"Sec. 4.04. (e) <u>All civil penalties recovered</u> in suits instituted under this Act by the <u>State of Texas through the board or the Parks</u> and Wildlife Department shall be paid to the <u>General Revenue Fund of the State of Texas.</u>" (Emphasis added.) Honorable William B. Mobley, Jr., page 3 (M-560)

The rule applicable in this case is found in <u>Hunt</u> v. Atkinson, County Judge, 12. S.W.2d 142 (Tex. Com. App. 1929), wherein the Court holds at page 145 as follows:

"....Where two statutes cover the same subject the one general and the other special, the special statute will control, not upon any theory of implied repeal, but upon the broad rule that all parts of the act or statutes must stand if possible, and that the intentions of the Legislature is more clearly reflected by the special statute than by the general one. Both are permitted to stand, the special article or enumeration being treated as though it were a proviso excepting something from the general rule."

The 1879 general statute allowing a District Attorney to retain 10% of all moneys collected for the State must yield to the 1969 expression of the Legislature directing that all civil penalties collected by you in water pollution cases must be placed in the State General Revenue Fund.

Your attention is also invited to the Texas Supreme Court holding concerning a statute having substantially the same language as that contained in Article 1007, supra, wherein it was held that such language is not deemed to apply to actions by the State brought to recover civil penalties. <u>State v. Hart</u>, 96 Tex. 102, 70 S.W. 947 (1902). In accord, <u>State v. Norrell</u>, 53 Tex. 427 (1880).

SUMMARY

Section 4.04(e), of Article 7621d-1, Vernon's Civil Statutes, controls over the provisions of Article 1007, Vernon's Code of Criminal Procedure, to the extent of any conflict between the two laws. A District Attorney may not retain a percentage of moneys collected as civil penalties in civil suits which he initiates on behalf of the Parks and Wildlife Department to abate water pollution.

Honorable William B. Mobley, Jr., page 4 (M-560)

Yours very truly

CRAWFORD C. MARTIN

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Attorney General of Texas

Prepared by Roger Tyler Assistant Attorney General

APPROVED OPINION COMMITTEE

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